

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY

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REGION 5 77 WEST JACKSON BOULEVARD CHICAGO, IL 60604-3590

AUG 9 7 2001

REPLY TO THE ATTENTION OF

J-Pitt Melt Shop Site

CERTIFIED MAIL RETURN RECEIPT REQUESTED

Schwartz, Cooper, Greenberger & Krauss 180 North LaSalle Street Suite 2700 Chicago, Illinois 60601

ATTENTION: Mr. Joseph R. Podlewski, Jr.

Metropolitan Water Reclamation District of Greater Chicago 100 East Erie Street Chicago, IL 60611-2803

ATTENTION: Ms. Susan T. Morakalis, Senior Assistant Attorney

Re:

J. Pitt Melt Shop Site, Chicago, Illinois

Administrative Order by Consent

Dear Sir or Madam:

Enclosed please find an executed copy of the Administrative Order by Consent issued for the J-Pitt Melt Shop Site in Chicago, Illinois, pursuant to Sections 106 and 122 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended, 42 U.S.C. §§9606 and 9622. Thank you for your cooperation in this matter.

If you have any questions regarding this Order, please contact Stuart Hersh, Associate Regional Counsel, at (312) 886-6235 or Brad Benning, On-Scene Coordinator, at (312) 353-7613.

Sincerely yours,

William E. Muno, Director

Superfund Division

Enclosure

cc: Gary King, Illinois Environmental Protection Agency

UNITED STATES ENVIRONMENTAL PROTECTION AGENCY REGION 5

IN THE MATTER OF:)	Docket No. V. W- 'C1-C-655
)	
J-Pitt Melt Shop Site)	ADMINISTRATIVE ORDER BY
Chicago, Illinois)	CONSENT PURSUANT TO
).	SECTION 106 OF THE
Respondents:)	COMPREHENSIVE
Metropolitan Water Reclamation District)	ENVIRONMENTAL RESPONSE,
of Greater Chicago)	COMPENSATION, AND
and -)	LIABILITY ACT OF 1980,
M. S. Kaplan Company)	as amended, 42 U.S.C. §9606(a)

I. JURISDICTION AND GENERAL PROVISIONS

This Order is entered voluntarily by the United States Environmental Protection Agency ("U.S. EPA") and the Respondents. The Order is issued pursuant to the authority vested in the President of the United States by Sections 106(a), 107, and 122 of the Comprehensive Environmental Response, Compensation, and Liability Act of 1980, as amended ("CERCLA"), 42 U.S.C. §§9606(a), 9607 and 9622. This authority has been delegated to the Administrator of the U.S. EPA by Executive Order No. 12580, January 23, 1987, 52 Fed. Reg. 2923, and further delegated to the Regional Administrators by U.S. EPA Delegation Nos. 14-14-A, 14-14-C and 14-14-D, and to the Director, Superfund Division, Region 5, by Regional Delegation Nos. 14-14-A, 14-14-C and 14-14-D.

This Order provides for performance of removal actions and reimbursement of response costs incurred by the United States in connection with property located at 3151 S. California Avenue, Chicago, Illinois (the "J-Pitt Melt Shop Site" or the "Site"). This Order requires the Respondents to conduct removal actions described herein to abate an imminent and substantial endangerment to the public health, welfare or the environment that may be presented by the actual or threatened release of hazardous substances at or from the Site.

A copy of this Order will also be provided to the State of Illinois, which has been notified of the issuance of this Order pursuant to Section 106(a) of CERCLA, 42 U.S.C. §9606(a).

Respondents' participation in this Order shall not constitute an admission of liability or of U.S. EPA's findings or determinations contained in this Order except in a proceeding to enforce the terms of this Order. Respondents agree to comply with and be bound by the terms of this Order. Respondents further agree that they will not contest the basis or validity of this Order or its terms.

II. PARTIES BOUND

This Order applies to and is binding upon U.S. EPA, and upon Respondents and Respondents' heirs, receivers, trustees, successors and assigns. Any change in ownership or corporate status of Respondents including, but not limited to, any transfer of assets or real or personal property shall not alter Respondents' responsibilities under this Order. Respondents are jointly and severally liable for carrying out all activities required by this Order. Compliance or noncompliance by one or more Respondent with any provision of this Order shall not excuse or justify noncompliance by any other Respondent.

Respondents shall ensure that their contractors, subcontractors, and representatives comply with this Order. Respondents shall be responsible for any noncompliance with this Order.

III. FINDINGS OF FACT

Based on available information, including the Administrative Record in this matter, U.S. EPA finds that:

- 1. The J-Pitt Melt Shop Site is at 3151 S. California Avenue in Chicago, Illinois. The Site is bordered to the north by a railroad, to the south by the Chicago Sanitary and Ship Canal, to the east by a scrap yard, and to the west by other industrial and commercial operations.
- 2. The Metropolitan Water Reclamation District of Greater Chicago (MWRDGC), formerly known as the Metropolitan Sanitary District, has owned the Site since at least the early 1900s.
- 3. In 1918, MWRDGC and Ketler-Elliott Erection Co. entered into a 99-yr. lease of the Site property. In 1923, this lease was assigned to Hansell-Elcock Company. In 1961, Hansell-Elcock Company assigned the lease to California Auto Reclamation Co., more than 50% of which was owned by M.S. Kaplan.
- 4. Various companies have subleased the Site to process steel, most recently J-Pitt Melt Shop, Inc., which produced steel billet and blooms from scrap steel. J-Pitt Melt Shop, Inc., incorporated in Illinois in 1994 and involuntarily dissolved in 1998. In 1997, its parent company filed a voluntary petition in U.S. Bankruptcy Court, Western District of Pennsylvania, under Chapter 11 of the U.S. Bankruptcy Act. The case was dismissed in 1999.
- 5. Operations at the Site ceased in approximately 1996.
- 6. On April 5, the City of Chicago Department of Environment (CDE) discovered artillery shells at the Site. CDE also observed oil releasing into the Chicago Sanitary and Ship Canal. CDE requested and received the assistance of the U.S. Army to address the munitions and also referred the Site to U.S. EPA. U.S. EPA initiated an emergency response because of the

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immediate threat to human health and the environment.

- U.S. EPA deployed a boom along the southern edge of the facility to contain the flow of 7. released oil into the Chicago Sanitary and Ship Canal and conducted assessment activities at the Site. U.S. EPA's assessment is that the J-Pitt facility covers an area of approximately 6 acres, with predominant physical features of a building approximately 800 feet by 300 feet with three main sections: the furnace area along the banks of the canal, the billet finishing area in the middle, and the office/maintenance/receiving area to the north. Hazardous substances located within the facility included: resinous material, containing 54,000 ppm of PCBs, spilled from a capacitor on the floor; electric arc furnace dust (K061) located in baghouses within and outside the facility; lead, chromium, and cadmium in dust and ash primarily in the furnace and billet finishing areas; drums and containers with acids, caustics, oils, and solvents located throughout the facility; Cesium-137 in mold level control devices; and friable pipe insulation. The facility had significant vandalism due to numerous openings through the walls, and the front gate that was not secure. CDE provided board-up services along the west side of the facility, but large openings remain along the canal and the east end leaving the Site vulnerable to future trespassing and vandalism.
- 8. In a conference call on April 6, 2001, U.S. EPA issued general notice of potential liability to potentially responsible parties (PRPs) MWRDGC and M. S. Kaplan Company. On April 10, M. S. Kaplan Company responded that it would perform work necessary to abate the release, or threat of release, of certain hazardous substances at the Site. MWRDGC also responded that it would agree to fund all of U.S. EPA's currently anticipated actions required to abate the release or threat of release from the Site.

IV. CONCLUSIONS OF LAW AND DETERMINATIONS

Based on the Findings of Fact set forth above, and the Administrative Record supporting these removal actions, U.S. EPA has determined that:

- 1. The J-Pitt Melt Shop Site is a "facility" as defined by Section 101(9) of CERCLA, 42 U.S.C. §9601(9).
- 2. PCBs, electric arc furnace dust (K061), lead, chromium, and cadmium, acids and caustics, Cesium-137, and friable asbestos are "hazardous substances" as defined by Section 101(14) of CERCLA, 42 U.S.C. §9601(14).
- 3. Each Respondent is a "person" as defined by Section 101(21) of CERCLA, 42 U.S.C. §9601(21).
- 4. Respondents are the present "owners" of the Site, as defined by Section 101(20) of CERCLA, 42 U.S.C. §9601(20). Each Respondent therefore may be liable under Section 107(a)

of CERCLA, 42 U.S.C. §9607(a).

- The conditions described in the Findings of Fact above constitute an actual or threatened "release" of a hazardous substance from the facility into the "environment" as defined by Sections 101(8) and (22) of CERCLA, 42 U.S.C. §§9601(8) and (22).
- 6. The conditions present at the Site constitute a threat to public health, welfare, or the environment based upon the factors set forth in Section 300.415(b)(2) of the National Oil and Hazardous Substances Pollution Contingency Plan, as amended ("NCP"), 40 C.F.R. §300.415(b)(2). These factors include, but are not limited to, the following:
 - a. Actual or potential exposure to nearby human populations, animals, or the food chain from hazardous substances, pollutants or contaminants;

This factor is present at the Site due to the observed release of an oil-based waste into the Chicago Sanitary and Ship Canal, the lack of a security fence that would minimize the risk of potential exposure to animals and humans, and the existence of containers, including approximately one hundred twenty-four 55-gallon drums, thirty-seven 25gallon and 5-gallon drums, and approximately 150 small containers of various chemicals and oils, located in the northern portion of the facility with potential exposures to nitric acid, hydrofluoric acid, hydrochloric acid, caustics, and solvents. Radioactive sources containing Cesium-137, located in the middle section of the facility, pose a radiation hazard to humans and animals. Pieces of pipe insulation have fallen to the floor, are friable, and may be asbestos. Resinous material, containing 54,000 ppm of PCBs, appeared to have spilled from a capacitor. Two baghouse units, one located inside the facility and the other outside along the canal, likely contain electric arc furnace dust (K061), a listed hazardous waste. Dust and ash observed on the floor, primarily in the furnace and billet finishing areas, contain elevated levels of lead (854 ppm), cadmium (600 ppm detected by x-ray fluorescence), and chromium (1,310 ppm). Raw products on site are granular and powders containing silicates, which pose an inhalation hazard.

b. Actual or potential contamination of drinking water supplies or sensitive ecosystems;

This factor is present at the Site due to the existence of an ongoing release of an oil-based waste to the canal along the Site's southern perimeter. The source appears to be from under the building structure in the vicinity of the electrical switch room. The large amount of dust and ash in the furnace area adjacent to the canal poses an additional source of contaminants to surface waters.

c. Hazardous substances or pollutants or contaminants in drums, barrels, tanks, or other bulk storage containers, that may pose a threat of release;

This factor is present at the Site due to the existence of numerous containers abandoned throughout the facility. Many containers are in poor condition resulting in spills throughout the facility; cubic-yard sacks and pallets of bags have broken open and released their contents. Hazardous substances observed include nitric acid, hydrofluoric acid, hydrochloric acid, caustics, various solvents and oils. The sixteen baghouse silos potentially contain electric arc furnace dust (K061), a listed hazardous waste. Resinous material, containing 54,000 ppm of PCBs, appeared to have spilled from a capacitor.

d. High levels of hazardous substances or pollutants or contaminants in soils, largely at or near the surface, that may migrate;

This factor is present at the Site due to the existence of dust, ash, and debris located in the southeast section of the facility which appeared to be the scrap steel storage area. Based on the current conditions in this area, the nature of the floor could not be determined; the area may not have a concrete base. Contaminants potentially could impact soils in this area.

e. Weather conditions that may cause hazardous substances or pollutants or contaminants to migrate or be released;

This factor is present at the Site due to the existence of numerous contaminants inside the facility which potentially could migrate due to structural issues with the building. Wind and precipitation events may allow contaminants to enter the canal and impact the surrounding area. Contaminants currently being retained by the sorbent boom in the canal may be released due to a significant precipitation event.

f. Threat of fire or explosion;

This factor is present at the Site due to the existence of flammable liquids and gases which were present inside the facility.

The actual or threatened release of hazardous substances from the Site may present an imminent and substantial endangerment to the public health, welfare, or the environment within the meaning of Section 106(a) of CERCLA, 42 U.S.C. §9606(a).

The removal actions required by this Order, if properly performed under the terms of this Order, are consistent with the NCP. The removal actions required by this Order are necessary to protect the public health, welfare, or the environment.

V. ORDER

Based upon the foregoing Findings of Fact, Conclusions of Law and Determinations, it is hereby

ordered and agreed that Respondents shall comply with the following provisions, including but not limited to all documents attached to or incorporated into this Order, and perform the following actions:

1. Designation of Contractor, Project Coordinator, and On-Scene Coordinator

Respondents shall perform the removal actions required by this Order themselves or retain a contractor to implement the removal actions. Respondents shall notify U.S. EPA of Respondents' qualifications or the name and qualifications of such contractor, whichever is applicable, within 5 business days of the effective date of this Order. Respondents shall also notify U.S. EPA of the name and qualifications of any other contractors or subcontractors retained to perform work under this Order at least 5 business days prior to commencement of such work. U.S. EPA retains the right to disapprove of the Respondents or any of the contractors and/or subcontractors retained by the Respondents. If U.S. EPA disapproves a selected contractor, Respondents shall retain a different contractor within 5 business days following U.S. EPA's disapproval and shall notify U.S. EPA of that contractor's name and qualifications within 6 business days of U.S. EPA's disapproval.

Within 5 business days after the effective date of this Order, the Respondents shall designate a Project Coordinator who shall be responsible for administration of all the Respondents' actions required by the Order. Respondents shall submit the designated coordinator's name, address, telephone number, and qualifications to U.S. EPA. To the greatest extent possible, the Project Coordinator shall be present on-site or readily available during site work. U.S. EPA retains the right to disapprove of any Project Coordinator named by the Respondents. If U.S. EPA disapproves a selected Project Coordinator, Respondents shall retain a different Project Coordinator within 3 business days following U.S. EPA's disapproval and shall notify U.S. EPA of that person's name and qualifications within 4 business days of U.S. EPA's disapproval. Receipt by Respondents' Project Coordinator of any notice or communication from U.S. EPA relating to this Order shall constitute receipt by all Respondents. U.S. EPA will also send a copy of all Agency correspondence it sends to the Respondents' Project Coordinator to: Susan Morakalis, Senior Assistant Attorney, MWRDGC, 100 East Erie Street, Chicago, Illinois 60611-2803; and to Joseph R. Podlewski, Jr., Rosenthal and Schanfield, 46th floor, 55 East Monroe Street, Chicago, Illinois 60603-5855.

The U.S. EPA has designated Bradley Benning of the Emergency Response Branch, Region 5, as its On-Scene Coordinator ("OSC"). Respondents shall direct all submissions required by this Order to the OSC at U.S. Environmental Protection Agency, 77 West Jackson Boulevard, SE-5J, Chicago, IL 60604-3590 by certified or express mail. Respondents shall also send a copy of all submissions to Stuart Hersh, Associate Regional Counsel, 77 West Jackson Boulevard, C-14J, Chicago, Illinois, 60604-3590. All Respondents are encouraged to make their submissions to U.S. EPA on recycled paper (which includes significant post-consumer waste paper content where possible) and using two-sided copies.

U.S. EPA and Respondents shall have the right, subject to the immediately preceding paragraph, to change their designated OSC or Project Coordinator. U.S. EPA shall notify the Respondents, and Respondents shall notify U.S. EPA, as early as possible before such a change is made, but in no case less than 24 hours before such a change. The initial notification may be made orally, but it shall be promptly followed by a written notice.

2. Work to Be Performed

Respondents shall perform, at a minimum, the following removal actions:

- a. Develop and implement a site-specific work plan including a proposed time line;
- b. Develop and implement a site-specific health and safety plan;
- c. Provide site security measures which may include, but not be limited to, security guard service, fencing, and board-up services;
- d. Stage, sample, and secure all Site wastes and residual materials, including but not limited to, wastes and materials in or from:
 - (1) All 55-gallon. drums and smaller containers;
 - (2) Baghouse;
 - (3) Pits, sumps, and tanks;
 - (4) Bagged waste;
 - (5) Radioactive materials; and
 - (6) Friable asbestos from pipe wrap and other sources.
- e. Overpack and secure leaking and deteriorated drums and other containers;
- f. Conduct compatibility testing on liquids, sludges, solids, and other hazardous waste and substances;
- g. Evaluate soils, dust, ash, and debris, and determine appropriate methods for stabilization and/or disposal, if necessary.
- h. Develop and implement disposal arrangements for all radiation sources and contaminated debris;
- i. Secure and investigate the source of oil released to the Chicago Sanitary and Ship Canal;
- j. Arrange and effect transportation and disposal of all hazardous wastes, pollutants, and contaminants at a U.S. EPA-approved disposal facility.

- k. Perform other actions to investigate contamination on the property that U.S. EPA may determine to be necessary;
- l. Take any response action to address any release or threatened release of a hazardous substance, pollutant, or contaminant which U.S. EPA determines may pose an imminent and substantial endangerment to the public health or the environment.

2.1 Work Plan and Implementation

Within 10 business days after the effective date of this Order, the Respondents shall submit to U.S. EPA for approval a draft Work Plan for performing the removal activities set forth above. The draft Work Plan shall provide a description of, and an expeditious schedule for, the actions required by this Order.

U.S. EPA may approve, disapprove, require revisions to, or modify the draft Work Plan. If U.S. EPA requires revisions, Respondents shall submit a revised draft Work Plan within 7 business days of receipt of U.S. EPA's notification of required revisions. Respondents shall implement the Work Plan as finally approved in writing by U.S. EPA in accordance with the schedule approved by U.S. EPA. Once approved, or approved with modifications, the Work Plan, the schedule, and any subsequent modifications shall be fully enforceable under this Order. Respondents shall notify U.S. EPA at least 48 hours prior to performing any on-site work pursuant to the U.S. EPA approved Work Plan. Respondents shall not commence or undertake any removal actions at the Site without prior U.S. EPA approval.

2.2 Health and Safety Plan

Within 10 business days after the effective date of this Order, the Respondents shall submit for U.S. EPA review and comment a plan that ensures the protection of the public health and safety during performance of on-site work under this Order. This plan shall comply with applicable Occupational Safety and Health Administration ("OSHA") regulations found at 29 C.F.R. Part 1910. If U.S. EPA determines it is appropriate, the plan shall also include contingency planning. Respondents shall incorporate all changes to the plan recommended by U.S. EPA, and implement the plan during the pendency of the removal action.

2.3 Quality Assurance and Sampling

All sampling and analyses performed pursuant to this Order shall conform to U.S. EPA direction, approval, and guidance regarding sampling, quality assurance/quality control ("QA/QC"), data validation, and chain of custody procedures. Respondents shall ensure that the laboratory used to perform the analyses participates in a QA/QC program that complies with U.S. EPA guidance.

Upon request by U.S. EPA, Respondents shall have such a laboratory analyze samples submitted by U.S. EPA for quality assurance monitoring. Respondents shall provide to U.S. EPA the

QA/QC procedures followed by all sampling teams and laboratories performing data collection and/or analysis. Respondents shall also ensure provision of analytical tracking information consistent with OSWER Directive No. 9240.0-2B, "Extending the Tracking of Analytical Services to PRP-Lead Superfund Sites."

Upon request by U.S. EPA, Respondents shall allow U.S. EPA or its authorized representatives to take split and/or duplicate samples of any samples collected by Respondents or their contractors or agents while performing work under this Order. Respondents shall notify U.S. EPA not less than 3 business days in advance of any sample collection activity. U.S. EPA shall have the right to take any additional samples that it deems necessary.

2.4 Post-Removal Site Control

In accordance with the Work Plan schedule, or as otherwise directed by the OSC, Respondents shall submit a proposal for post-removal site control, consistent with Section 300.415(l) of the NCP, 40 C.F.R. §300.415(l), and OSWER Directive 9360.2-02. Upon U.S. EPA approval, Respondents shall implement such controls and shall provide U.S. EPA with documentation of all post-removal site control arrangements.

2.5 Reporting

Respondents shall submit a monthly written progress report to U.S. EPA concerning actions undertaken pursuant to this Order, beginning 30 calendar days after the date of U.S. EPA's approval of the Work Plan, until termination of this Order, unless otherwise directed in writing by the OSC. These reports shall describe all significant developments during the preceding period, including the work performed and any problems encountered, analytical data received during the reporting period, and developments anticipated during the next reporting period, including a schedule of work to be performed, anticipated problems, and planned resolutions of past or anticipated problems.

Any Respondent that owns any portion of the Site shall, at least 30 days prior to the conveyance of any interest in real property at the Site, give written notice of this Order to the transferee and written notice of the proposed conveyance to U.S. EPA and the State. The notice to U.S. EPA and the State shall include the name and address of the transferee. The party conveying such an interest shall require that the transferee will provide access as described in Section V.3 (Access to Property and Information).

2.6 Final Report

Within 60 calendar days after completion of all removal actions required under this Order, the Respondents shall submit for U.S. EPA review a final report summarizing the actions taken to comply with this Order. The final report shall conform to the requirements set forth in Section 300.165 of the NCP, 40 C.F.R. §300.165. The final report shall also include a good faith

estimate of total costs incurred in complying with the Order, a listing of quantities and types of materials removed off-site or handled on-site, a discussion of removal and disposal options considered for those materials, a listing of the ultimate destinations of those materials, a presentation of the analytical results of all sampling and analyses performed, and accompanying appendices containing all relevant documentation generated during the removal action (e.g., manifests, invoices, bills, contracts, and permits).

The final report shall also include the following certification signed by a person who supervised or directed the preparation of that report:

Under penalty of law, I certify that, to the best of my knowledge, after appropriate inquiries of all relevant persons involved in the preparation of this report, the information submitted is true, accurate, and complete.

3. Access to Property and Information

Respondents shall provide or obtain access to the Site and off-site areas to which access is necessary to implement this Order, and shall provide access to all records and documentation related to the conditions at the Site and the actions conducted pursuant to this Order. Such access shall be provided to U.S. EPA employees, contractors, agents, consultants, designees, representatives, and State of Illinois representatives. These individuals shall be permitted to move freely at the Site and appropriate off-site areas in order to conduct actions which U.S. EPA determines to be necessary. Respondents shall submit to U.S. EPA, upon request, the results of all sampling or tests and all other data generated by Respondents or their contractor, or on the Respondents' behalf during implementation of this Order.

Where work under this Order is to be performed in areas owned by or in possession of someone other than Respondents, Respondents shall use their best efforts to obtain all necessary access agreements within 14 calendar days after the effective date of this Order, or as otherwise specified in writing by the OSC. Respondents shall immediately notify U.S. EPA if, after using their best efforts, they are unable to obtain such agreements. Respondents shall describe in writing their efforts to obtain access. U.S. EPA may then assist Respondents in gaining access, to the extent necessary to effectuate the response actions described herein, using such means as U.S. EPA deems appropriate. Respondents shall reimburse U.S. EPA for all costs and attorneys fees incurred by the United States in obtaining such access.

4. Record Retention, Documentation, Availability of Information

Respondents shall preserve all documents and information, in their possession or the possession of their contractors, subcontractors or representatives, relating to work performed under this Order, or relating to the hazardous substances found on or released from the Site, for 6 years following completion of the removal actions required by this Order. At the end of this 6-year period and at least 60 days before any document or information is destroyed, Respondents shall

notify U.S. EPA that such documents and information are available to U.S. EPA for inspection, and upon request, shall provide the originals or copies of such documents and information to U.S. EPA. In addition, Respondents shall provide documents and information retained under this Section at any time before expiration of the 6-year period at the written request of U.S. EPA. Any information that Respondents are required to provide or maintain pursuant to this Order is not subject to the Paperwork Reduction Act of 1995, 44 U.S.C. §3501 et seq.

5. Off-Site Shipments

All hazardous substances, pollutants or contaminants removed off-site pursuant to this Order for treatment, storage or disposal shall be treated, stored, or disposed of at a facility in compliance, as determined by U.S. EPA, with the U.S. EPA Off-Site Rule, 40 C.F.R. §300.440, 58 Fed. Reg. 49215 (Sept. 22, 1993).

6. Compliance With Other Laws

Respondents shall perform all actions required pursuant to this Order in accordance with all applicable local, state, and federal laws and regulations except as provided in Section 121(e) of CERCLA, 42 U.S.C. §9621(e), and 40 C.F.R. §300.415(j). In accordance with 40 C.F.R. §300.415(j), all on-site actions required pursuant to this Order shall, to the extent practicable, as determined by U.S. EPA, considering the exigencies of the situation, attain applicable or relevant and appropriate requirements under federal environmental or state environmental or facility siting laws.

7. Emergency Response and Notification of Releases

If any incident, or change in Site conditions, during the activities conducted pursuant to this Order causes or threatens to cause an additional release of hazardous substances from the Site or an endangerment to the public health, welfare, or the environment, the Respondents shall immediately take all appropriate action to prevent, abate or minimize such release or endangerment caused or threatened by the release. Respondents shall also immediately notify the OSC or, in the event of his/her unavailability, shall notify the Regional Duty Officer, Emergency Response Branch, Region 5 at (312) 353-2318, of the incident or Site conditions. If Respondents fail to respond, U.S. EPA may respond to the release or endangerment and reserve the right to recover costs associated with that response.

Respondents shall submit a written report to U.S. EPA within 7 business days after each release, setting forth the events that occurred and the measures taken or to be taken to mitigate any release or endangerment caused or threatened by the release and to prevent the reoccurrence of such a release. Respondents shall also comply with any other notification requirements, including those in Section 103 of CERCLA, 42 U.S.C. §9603, and Section 304 of the Emergency Planning and Community Right-To-Know Act, 42 U.S.C. §11004.

VI. AUTHORITY OF THE U.S. EPA ON-SCENE COORDINATOR

The OSC shall be responsible for overseeing the implementation of this Order. The OSC shall have the authority vested in an OSC by the NCP, including the authority to halt, conduct, or direct any work required by this Order, or to direct any other response action undertaken by U.S. EPA or Respondents at the Site. Absence of the OSC from the Site shall not be cause for stoppage of work unless specifically directed by the OSC.

VII. REIMBURSEMENT OF COSTS

Respondents shall pay all past response costs and oversight costs of the United States related to the Site that are not inconsistent with the NCP. As soon as practicable after the effective date of this Order, U.S. EPA will send Respondents a bill for "past response costs" at the Site. U.S. EPA's bill will include an Itemized Cost Summary. "Past response costs" are all costs, including, but not limited to, direct and indirect costs and interest, that the United States, its employees, agents, contractors, consultants, and other authorized representatives incurred and paid with regard to the Site prior to the date through which the Itemized Cost Summary runs.

In addition, U.S. EPA will send Respondents a bill for "oversight costs" on an annual basis. "Oversight costs" are all costs, including, but not limited to, direct and indirect costs, that the United States incurs in reviewing or developing plans, reports and other items pursuant to this AOC.

"Oversight costs" shall also include all costs, including direct and indirect costs, paid by the United States in connection with the Site between the date through which the U.S. EPA's Itemized Cost Summary for "past response costs" ran and the effective date of this AOC.

Respondents shall, within 30 calendar days of receipt of a bill, remit a cashier's or certified check for the amount of the bill made payable to the "Hazardous Substance Superfund," to the following address:

U.S. Environmental Protection Agency Program Accounting & Analysis Section P.O. Box 70753 Chicago, Illinois 60673

Respondents shall simultaneously transmit a copy of the check to the Director, Superfund Division, U.S. EPA Region 5, 77 West Jackson Blvd., Chicago, Illinois, 60604-3590. Payments shall be designated as "Response Costs - J-Pitt Melt Shop Site" and shall reference the payers' name and address, the U.S. EPA site identification number (B5Y2), and the docket number of this Order.

In the event that any payment is not made within the deadlines described above, Respondents shall pay interest on the unpaid balance. Interest is established at the rate specified in Section 107(a) of CERCLA, 42 U.S.C. §9607(a). The interest shall begin to accrue on the date of the Respondents' receipt of the bill or for past response costs, 30 days after the effective date of this Order, if Respondents receive a bill prior to the effective date of this Order. Interest shall accrue at the rate specified through the date of the payment. Payments of interest made under this paragraph shall be in addition to such other remedies or sanctions available to the United States by virtue of Respondents' failure to make timely payments under this Section.

Respondents may dispute all or part of a bill for Oversight costs submitted under this Order, if Respondents allege that U.S. EPA has made an accounting error, or if Respondents allege that a cost item is inconsistent with the NCP.

If any dispute over costs is resolved before payment is due, the amount due will be adjusted as necessary. If the dispute is not resolved before payment is due, Respondents shall pay the full amount of the uncontested costs into the Hazardous Substance Fund as specified above on or before the due date. Within the same time period, Respondents shall pay the full amount of the contested costs into an interest-bearing escrow account. Respondents shall simultaneously transmit a copy of both checks to the OSC. Respondents shall ensure that the prevailing party or parties in the dispute shall receive the amount upon which they prevailed from the escrow funds plus interest within 20 calendar days after the dispute is resolved.

VIII. DISPUTE RESOLUTION

The parties to this Order shall attempt to resolve, expeditiously and informally, any disagreements concerning this Order.

If the Respondents object to any U.S. EPA action taken pursuant to this Order, including billings for response costs, the Respondents shall notify U.S. EPA in writing of their objections within 10 calendar days of such action, unless the objections have been informally resolved. This written notice shall include a statement of the issues in dispute, the relevant facts upon which the dispute is based, all factual data, analysis or opinion supporting Respondents' position, and all supporting documentation on which such party relies. U.S. EPA shall submit its Statement of Position, including supporting documentation, no later than 10 calendar days after receipt of the written notice of dispute. In the event that these 10-day time periods for exchange of written documents may cause a delay in the work, they shall be shortened upon, and in accordance with, notice by U.S. EPA. The time periods for exchange of written documents relating to disputes over billings for response costs may be extended at the sole discretion of U.S. EPA.

An administrative record of any dispute under this Section shall be maintained by U.S. EPA. The record shall include the written notification of such dispute, and the Statement of Position served pursuant to the preceding paragraph. Upon review of the administrative record, the

Director of the Superfund Division, U.S. EPA Region 5, shall resolve the dispute consistent with the NCP and the terms of this Order.

Respondents' obligations under this Order shall not be tolled by submission of any objection for dispute resolution under this Section. Following resolution of the dispute, as provided by this Section, Respondents shall fulfill the requirement that was the subject of the dispute in accordance with the agreement reached or with U.S. EPA's decision, whichever occurs.

IX. FORCE MAJEURE

Respondents agree to perform all requirements under this Order within the time limits established under this Order, unless the performance is delayed by a <u>force majeure</u>. For purposes of this Order, a <u>force majeure</u> is defined as any event arising from causes beyond the control of Respondents or of any entity controlled by Respondents, including but not limited to their contractors and subcontractors, that delays or prevents performance of any obligation under this Order despite Respondents' best efforts to fulfill the obligation. <u>Force majeure</u> does not include financial inability to complete the work or increased cost of performance.

Respondents shall notify U.S. EPA orally within 24 hours after Respondents become aware of any event that Respondents contend constitutes a <u>force majeure</u>, and in writing within 7 calendar days after the event. Such notice shall: identify the event causing the delay or anticipated delay; estimate the anticipated length of delay, including necessary demobilization and re-mobilization; state the measures taken or to be taken to minimize the delay; and estimate the timetable for implementation of the measures. Respondents shall take all reasonable measures to avoid and minimize the delay. Failure to comply with the notice provision of this Section shall be grounds for U.S. EPA to deny Respondents an extension of time for performance. Respondents shall have the burden of demonstrating by a preponderance of the evidence that the event is a <u>force majeure</u>, that the delay is warranted under the circumstances, and that best efforts were exercised to avoid and mitigate the effects of the delay.

If U.S. EPA determines a delay in performance of a requirement under this Order is or was attributable to a <u>force majeure</u>, the time period for performance of that requirement shall be extended as deemed necessary by U.S. EPA. Such an extension shall not alter Respondents' obligation to perform or complete other tasks required by the Order which are not directly affected by the <u>force majeure</u>.

X. STIPULATED AND STATUTORY PENALTIES

For each day, or portion thereof, that Respondents fail to fully perform any requirement of this Order in accordance with the schedule established pursuant to this Order, Respondents shall be liable as follows:

	Per Day Penalty For First Week or Part Thereof	Per Day Penalty For Each Following Week or Part Thereof
Failure to submit the Work Plan, Site Health and Safety Plan, Sampling and Analysis Plan, or the Schedule of Work to be Performed	\$1,000	\$3,000
Failure to meet any scheduled deadline in the Work Plan	\$500	\$2,000
Failure to submit the Final Report, or monthly reports	\$500	\$1,000
Failure to perform any other work or implement any other plan under this Order	\$500	\$1,500
Performing any work, or implementing any plan, or submitting any report, which fails to comply with requirements for such work, plan or report in this Order, the plans approved pursuant to this Order, or U.S. EPA guidance, criteria, instructions or comments for such work, plan or report.	\$500	\$1,500

Upon receipt of written demand by U.S. EPA, Respondents shall make payment to U.S. EPA within 20 days and interest shall accrue on late payments in accordance with Section VII of this Order (Reimbursement of Costs).

Even if violations are simultaneous, separate penalties shall accrue for separate violations of this Order. Penalties accrue and are assessed per violation per day. Penalties shall accrue regardless of whether U.S. EPA has notified Respondents of a violation or act of noncompliance. The payment of penalties shall not alter in any way Respondents' obligations to complete the performance of the work required under this Order. Stipulated penalties shall accrue, but need not be paid, during any dispute resolution period concerning the particular penalties at issue. If Respondents prevail upon resolution, Respondents shall pay only such penalties as the resolution requires. In its unreviewable discretion, U.S. EPA may waive its rights to demand all or a portion of the stipulated penalties due under this Section. Such a waiver must be made in writing.

Violation of any provision of this Order may subject Respondents to civil penalties of up to \$27,500 per violation per day, as provided in Section 106(b)(1) of CERCLA, 42 U.S.C. §9606(b)(1). Respondents may also be subject to punitive damages in an amount up to three

times the amount of any cost incurred by the United States as a result of such violation, as provided in Section 107(c)(3) of CERCLA, 42 U.S.C. §9607(c)(3). Should Respondents violate this Order or any portion hereof, U.S. EPA may carry out the required actions unilaterally, pursuant to Section 104 of CERCLA, 42 U.S.C. §9604, and/or may seek judicial enforcement of this Order pursuant to Section 106 of CERCLA, 42 U.S.C. §9606.

XI. RESERVATION OF RIGHTS

Except as specifically provided in this Order, nothing herein shall limit the power and authority of U.S. EPA or the United States to take, direct, or order all actions necessary to protect public health, welfare, or the environment or to prevent, abate, or minimize an actual or threatened release of hazardous substances, pollutants or contaminants, or hazardous or solid waste on, at, or from the Site. Further, nothing herein shall prevent U.S. EPA from seeking legal or equitable relief to enforce the terms of this Order. U.S. EPA also reserves the right to take any other legal or equitable action as it deems appropriate and necessary, or to require the Respondents in the future to perform additional activities pursuant to CERCLA or any other applicable law.

XII. OTHER CLAIMS

By issuance of this Order, the United States and U.S. EPA assume no liability for injuries or damages to persons or property resulting from any acts or omissions of Respondents. The United States or U.S. EPA shall not be a party or be held out as a party to any contract entered into by the Respondents or their directors, officers, employees, agents, successors, representatives, assigns, contractors, or consultants in carrying out activities pursuant to this Order. Except as specifically provided in this Order, each party shall bear its own costs and attorneys fees in connection with the action resolved by this Order.

Except as expressly provided in Section XIII (Covenant Not To Sue), nothing in this Order constitutes a satisfaction of or release from any claim or cause of action against the Respondents or any person not a party to this Order, for any liability such person may have under CERCLA, other statutes, or the common law, including but not limited to any claims of the United States for costs, damages and interest under Sections 106(a) or 107(a) of CERCLA, 42 U.S.C. §§9606(a), 9607(a).

This Order does not constitute a preauthorization of funds under Section 111(a)(2) of CERCLA, 42 U.S.C. §9611(a)(2). The Respondents waive any claim to payment under Sections 106(b), 111, and 112 of CERCLA, 42 U.S.C. §§9606(b), 9611, and 9612, against the United States or the Hazardous Substance Superfund arising out of any action performed under this Order. No action or decision by U.S. EPA pursuant to this Order shall give rise to any right to judicial review except as set forth in Section 113(h) of CERCLA, 42 U.S.C. §9613(h).

XIII. COVENANT NOT TO SUE

Except as otherwise specifically provided in this Order, upon issuance of the U.S. EPA notice referred to in Section XVII (Notice of Completion), U.S. EPA covenants not to sue Respondents for judicial imposition of damages or civil penalties or to take administrative action against Respondents for any failure to perform removal actions agreed to in this Order except as otherwise reserved herein.

Except as otherwise specifically provided in this Order, in consideration and upon Respondents' payment of the response costs specified in Section VII of this Order, U.S. EPA covenants not to sue or to take administrative action against Respondents under Section 107(a) of CERCLA, 42 U.S.C. §9607(a), for recovery of past and oversight costs incurred by the United States in connection with this removal action and this Order. This covenant not to sue shall take effect upon the receipt by U.S. EPA of the payments required by Section VII (Reimbursement of Costs).

These covenants not to sue are conditioned upon the complete and satisfactory performance by Respondents of their obligations under this Order. These covenants not to sue extend only to the Respondents and do not extend to any other person.

XIV. CONTRIBUTION PROTECTION

With regard to claims for contribution against Respondents for matters addressed in this Order, the Parties hereto agree that the Respondents are entitled to protection from contribution actions or claims to the extent provided by Section 113(f)(2) and 122(h)(4) of CERCLA, 42 U.S.C. §§9613(f)(2) and 9622(h)(4).

Nothing in this Order precludes Parties from asserting any claims, causes of action or demands against any persons not parties to this Order for indemnification, contribution, or cost recovery.

XV. INDEMNIFICATION

Respondents agree to indemnify, save and hold harmless the United States, its officials, agents, contractors, subcontractors, employees and representatives from any and all claims or causes of action: (A) arising from, or on account of, acts or omissions of Respondents and Respondents' officers, heirs, directors, employees, agents, contractors, subcontractors, receivers, trustees, successors or assigns, in carrying out actions pursuant to this Order; and (B) for damages or reimbursement arising from or on account of any contract, agreement, or arrangement between

any one or more of Respondents, and any persons for performance of work on or relating to the Site, including claims on account of construction delays. Nothing in this Order, however, requires indemnification by Respondents for any claim or cause of action against the United States based on negligent action taken solely and directly by U.S. EPA (not including oversight or approval of plans or activities of the Respondents).

XVI. MODIFICATIONS

Modifications to any plan or schedule may be made in writing by the OSC or at the OSC's oral direction. If the OSC makes an oral modification, it will be memorialized in writing within 7 business days; however, the effective date of the modification shall be the date of the OSC's oral direction. Any other requirements of this Order may be modified in writing by mutual agreement of the parties.

If Respondents seek permission to deviate from any approved plan or schedule, Respondents' Project Coordinator shall submit a written request to U.S. EPA for approval outlining the proposed modification and its basis.

No informal advice, guidance, suggestion, or comment by U.S. EPA regarding reports, plans, specifications, schedules, or any other writing submitted by the Respondents shall relieve Respondents of their obligations to obtain such formal approval as may be required by this Order, and to comply with all requirements of this Order unless it is formally modified.

XVII. NOTICE OF COMPLETION

When U.S. EPA determines, after U.S. EPA's review of the Final Report, that all work has been fully performed in accordance with this Order, except for certain continuing obligations required by this Order (e.g., record retention, payment of costs), U.S. EPA will provide written notice to the Respondents. If U.S. EPA determines that any removal activities have not been completed in accordance with this Order, U.S. EPA will notify the Respondents, provide a list of the deficiencies, and require that Respondents modify the Work Plan if appropriate to correct such deficiencies. The Respondents shall implement the modified and approved Work Plan and shall submit a modified Final Report in accordance with the U.S. EPA notice. Failure to implement the approved modified Work Plan shall be a violation of this Order.

XVIII. SEVERABILITY

If a court issues an order that invalidates any provision of this Order or finds that Respondents have sufficient cause not to comply with one or more provisions of this Order, Respondents shall remain bound to comply with all provisions of this Order not invalidated by the court's order.

XIX. EFFECTIVE DATE

This Order shall be effective upon receipt by Respondents of a copy of this Order signed by the Director, Superfund Division, U.S. EPA Region 5.

IN THE MATTER OF:

J-PITT MELT SHOP SITE CHICAGO, ILLINOIS

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed this 26 th day of JUL)	<u>, 2001</u> .
By M. Korlan Se M. S. Korlan	Ct Tuesurer
Agreed this day of	<u>, 2001</u> .
By	<u>.</u>
BY: William E. Muno, Director Superfund Division United States Environmental Protection Ag	DATE: <u>8/3/0/</u> gency

IN THE MATTER OF:

J-PITT MELT SHOP SITE CHICAGO, ILLINOIS

SIGNATORIES

Each undersigned representative of a signatory to this Administrative Order on Consent certifies that he or she is fully authorized to enter into the terms and conditions of this Order and to bind such signatory, its directors, officers, employees, agents, successors and assigns, to this document.

Agreed	this	26th	_day of _	July	<u>, 2001</u> .	•
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XIX. EFFECTIVE DATE

This Order shall be effective upon receipt by Respondents of a copy of this Order signed by the Director, Superfund Division, U.S. EPA Region 5.

bcc:	Docket Analyst, ORC	C-14J
	Stuart Hersh, ORC	C-14J
	Brad Benning,OSC	SE-5J
·	Sally Jansen, EESS	SE-5J
	John Maritote, EESS	SE-5J
	Fushi Cai, EESS	SE-5J
	Tony Audia, PAAS	MF-10J
	Records Center	SMR-7J
	FRR Read File	

ERB Read File

Denise Battaglia, Public Affairs P-19J w/out attachments

Michael T. Chezik, Department of Interior

J-PITT MELT SHOP SITE CHICAGO, ILLINOIS

ADMINISTRATIVE ORDER BY CONSENT

DOCKET NO. V-W-'01-C-653

Sent to

Schwartz, Cooper, Greenberger & Krauss

180 North LaSalle Street

Suite 2700

Chicago, Illinois 60601

ATTENTION: Mr. Joseph R. Podlewski, Jr.

Metropolitan Water Reclamation District

of Greater Chicago

100 East Erie Street

Chicago, IL 60611-2803

ATTENTION: Ms. Susan T. Morakalis, Senior Assistant Attorney

Date signed by SF Div. Dir.:

08/03/2001

Date of cover letter to PRPs: __08/07/2001

Date mailed to PRPs:

08/08/2001